

# METRO GOLD LINE BUS RAPID TRANSIT PROJECT (FORMERLY GATEWAY CORRIDOR)

Section 106 Programmatic Agreement



Quarterly Report No. 3 (July 1 – September 30, 2020)

#### Prepared by:

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#### On behalf of:

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October 2020

### Introduction

The METRO Gold Line Bus Rapid Transit (BRT) Project (Project) is a proposed 10 mile-long BRT line located in Ramsey and Washington counties, Minnesota. The line will begin at the existing Smith Avenue Transit Center in downtown Saint Paul and extend along an easterly and southerly alignment, operating both in mixed traffic and on a dedicated guideway, to connect the cities of Saint Paul, Maplewood, Landfall, Oakdale, and Woodbury. The Project includes 21 stations, four of which will include park-and-ride lots; accommodations for passenger drop-off at some stations; pedestrian and bicycle access; roadway and landscape improvements; and restructured local bus route connections in both counties.

The Project sponsor, the Metropolitan Council (Council), may receive funding from the Federal Transit Administration (FTA), permits from the United States Army Corps of Engineers (USACE) and an interstate right-of-way use agreement from the Federal Highway Administration (FHWA) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CFR Part 800.2(a)(2), the USACE and FHWA have recognized FTA as the lead federal agency for fulfilling their collective responsibilities for the Project under Section 106.

Due to the two-year limit for completing environmental reviews under FTA's Capital Improvement Grants Program, FTA determined that a phased process was appropriate for completing the Section 106 process for the Project. In accordance with 36 CFR Part 800.4(b)(2), FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit and Council, consulted with the Minnesota State Historic Preservation Office, other consulting parties, and the public to prepare a Programmatic Agreement (PA) to guide the completion of the Section 106 process. The PA, which was executed on January 7, 2020, establishes roles and responsibilities for its implementation and includes processes for identifying and evaluating properties for the National Register of Historic Places, assessing effects on historic properties, and resolving any adverse effects. The PA also spells out design development and review processes and requirements for protecting historic properties during Project construction.

This quarterly summary report was prepared to meet the reporting requirements of PA Stipulation XIII.A. It provides an itemized listing of all measures required to implement the terms of the PA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the PA, and any changes recommended in implementation of the PA.

## **Acronyms and Abbreviations**

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table in the Implementation Efforts section of this report.

APE Area of Potential Effect

BRT Bus Rapid Transit

CFR Code of Federal Regulations

COR Change Order Request

Council Metropolitan Council

CRU Cultural Resources Unit

FTA Federal Transit Administration

FHWA Federal Highway Administration

MnDOT Minnesota Department of Transportation

MnSHPO Minnesota State Historic Preservation Office

NRHP National Register of Historic Places

PA Programmatic Agreement

Project METRO Gold Line BRT Project

Q1 Quarter of the year, in this example, the First Quarter

SOI Secretary of the Interior

USACE United States Army Corps of Engineers

# **Implementation Efforts**

This quarterly report No. 3 was prepared under the terms of the Project PA and covers the reporting period from July 1, 2020, through September 30, 2020.

Table 1. PA Implementation

PA Action Item	Implementation Schedule	Implementation Status
Stipulation I. Applicability		
Offer other entities Consulting Party status	As needed during duration of PA implementation	On-going, as needed, no activity during reporting period
Stipulation II. Standards	Duration of PA implementation	On-going, as needed, no activity during reporting period
Stipulation III. Deliverables and Review Procedures	Duration of PA implementation	Ongoing, as needed. FTA provided copies of the executed PA to consulting parties on January 24, 2020. Also see Stipulations IV-XIII.
Stipulation IV. Area of Potential Effect		
Review of Project Design to Determine if APE Revisions are Required	On-going through Project construction:  • 30% Plans: anticipated Q1-Q3 2020  • 60% Plans: anticipated Q3 2020-Q1 2021  • 90% Plans: anticipated 2021  • 100% Plans: anticipated 2021-2022  • Design modifications during construction: anticipated 2022-2024	In process  • The 60% Plans were completed during this reporting period. MnDOT CRU developed documentation for the revision to the APE. MnDOT CRU expects to submit the revised APE letter to FTA for review during the next reporting period. Also see Stipulation VI.
Survey of Areas Added to the APE	As needed through during duration of PA implementation	In process, see Stipulation V
Stipulation V. Survey and Evaluation	As needed through during duration of PA implementation	
	Supplemental Phase I archaeology survey of Study Areas 41 and 116: anticipated schedule 2019-Q2 2020	The survey has been submitted to MnSHPO during this reporting period. MnDOT CRU expects to address potential comments from MnSHPO during the next reporting period. Also see Stipulations III and IV.
	<ul> <li>Supplemental architecture/history survey: anticipated schedule 2018-Q2 2020         <ul> <li>Survey of areas added to the APE in November 2018</li> <li>Resurvey of areas previously in the APE to identify properties constructed after 1969 that will be 50 years of age or older at the start of construction</li> </ul> </li> </ul>	The survey has been submitted to MnSHPO during this reporting period. CRU expects to address potential comments from MnSHPO during the next reporting period. Also see Stipulations III and IV.

PA Action Item	Implementation Schedule	Implementation Status
Stipulation VI. Project Design Development and Review	On-going through completion of the 100% Plans, anticipated schedule: Q1 2020-2024	On-going, also see Stipulations VII, VIII and IX
Consultation with Consulting Parties to     Gain Input on Project Design Development     and Effects to Historic Properties	As needed during Project design development and construction, anticipated timeframe: Q2 2020-2024	In process. FTA provided direction during this reporting period that consultation to gain input on advanced design will wait until the Assessment of Effects consultation for 30% design is complete. Also see Stipulations VII, VIII and IX.
• Review of 30% Plans	<ul> <li>MnDOT CRU and FTA review, anticipated schedule: Q1 2020-Q3 2020</li> <li>Consulting Parties review, anticipated schedule: Q3-Q4 2020</li> </ul>	Complete. The 30% Plans were completed in February 2020. MnDOT CRU and FTA are in the process of assessing effects of the Project on historic properties. MnDOT CRU and FTA also determined revisions to the APE are necessary. During the next reporting period, the assessment of effects is anticipated to be submitted to MnSHPO for review and consultation. Also see Stipulations IV and VII.
• Review of 60% Plans	<ul> <li>MnDOT CRU and FTA review, anticipated timeframe: Q3 2020-Q1 2021</li> <li>Consulting Parties review, anticipated timeframe: Q4 2020-Q1 2021</li> </ul>	In process. The 60% Plans were completed in August 2020. MnDOT CRU and FTA will assess effects of design updates after the assessment of effects at 30% design is complete. The 60% Plans may require modifications based on the results of consultation on the 30% Plans.
• Review of 90% Plans	MnDOT CRU and FTA review, anticipated timeframe: Q2-Q3 2021	Not started
• Review of 100% Plans	To be completed prior to the start of Project construction, but may be completed in stages as the 100% Plans for different construction contract packages are completed, anticipated timeframe: Q3 2021-Q2 2021	Not started
• Review of Project Modifications (CORs)	After the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q4 2021-2024	Not started
Stipulation VII. Assessment of Effects on Historic Properties	As needed during duration of PA implementation	
• Based on 30% Plans	Anticipated Q1-Q3 2020	In process. The 30% Plans were completed in February 2020. MnDOT has completed assessing effects of the Project on historic properties. FTA has reviewed the findings and finalization of this document is pending SHPO review of the architecture/history survey findings. MnDOT CRU will continue responding to FTA comments for the assessment of effects during the next reporting period for submittal to MnSHPO.
Properties in Areas Added to the APE	If needed: anticipated Q3 2020-2024	Not started

PA Action Item	Implementation Schedule	Implementation Status
Stipulation VIII. Consultation to Resolve Adverse Effects	If needed: anticipated Q3 2020-2024	Not started
Stipulation IX. Design Requirements		
Design Project in Accordance with the SOI's Standards for the Treatment of Historic Properties	As needed after the completion of assessment of effects based on the 30% Plans, anticipated schedule: Q3 2020-2022	Not started, also see Stipulations VI, VII and VIII
<ul> <li>Consultation with Consulting Party to Gain Input on Project Design within SOI's Standards Design Limits</li> </ul>	As needed after the completion of assessment of effects based on the 30% Plans, anticipated schedule: Q3 2020-2022	Not started, also see Stipulations VI, VII and VIII
Stipulation X. Construction Protection Plan for Historic Properties		
Construction Protection Plan	To be completed prior to the start of Project construction, anticipated schedule: Q4 2020- Q4 2021	Not started
Stipulation XI. Unexpected Discoveries	As needed during Project construction, anticipated timeframe: 2022-2024	Not started
Stipulation XII. Unanticipated Effects to Historic Properties	As needed during Project construction, anticipated timeframe: 2022-2024	Not started
Stipulation XIII. Reviewing and Reporting of Agreement Implementation		
Quarterly PA Implementation Summary Report	Every 3 months following PA execution until it expires or is terminated, anticipated schedule: Q2 2020-Q1 2030, or earlier if all PA measures implemented	On-going. Quarterly summary report for previous reporting period submitted to MnSHPO and other consulting parties on July 17, 2020. Next quarterly report to be prepared and submitted at the end of the next reporting period.
Stipulation XIV. Dispute Resolution	As needed during duration of PA implementation	On-going, as needed, no activity during reporting period
Stipulation XV. Amendments	As needed during duration of PA implementation	On-going, as needed, no activity during reporting period
Stipulation XVI. Duration	As needed during duration of PA implementation	On-going, as needed, no activity during reporting period
Stipulation XVII. Termination	As needed during duration of PA implementation	On-going, as needed, no activity during reporting period