

### METRO GOLD LINE BUS RAPID TRANSIT PROJECT (FORMERLY GATEWAY CORRIDOR)

Section 106 Programmatic Agreement



Quarterly Report No. 6 (April 1 – June 30, 2021)

#### **Prepared by:**

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#### On behalf of:

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U.S. Department of Transportation Federal Transit Administration

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### Introduction

The METRO Gold Line Bus Rapid Transit (BRT) Project (Project) is a proposed 10 mile-long BRT line located in Ramsey and Washington counties, Minnesota. The line will begin at the existing Smith Avenue Transit Center in downtown Saint Paul and extend along an easterly and southerly alignment, operating both in mixed traffic and on a dedicated guideway, to connect the cities of Saint Paul, Maplewood, Landfall, Oakdale, and Woodbury. The Project includes 21 stations, four of which will include park-and-ride lots; accommodations for passenger drop-off at some stations; pedestrian and bicycle access; roadway and landscape improvements; and restructured local bus route connections in both counties.

The Project sponsor, the Metropolitan Council (Council), may receive funding from the Federal Transit Administration (FTA), permits from the United States Army Corps of Engineers (USACE) and an interstate right-of-way use agreement from the Federal Highway Administration (FHWA) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CFR Part 800.2(a)(2), the USACE and FHWA have recognized FTA as the lead federal agency for fulfilling their collective responsibilities for the Project under Section 106.

Due to the two-year limit for completing environmental reviews under FTA's Capital Improvement Grants Program, FTA determined that a phased process was appropriate for completing the Section 106 process for the Project. In accordance with 36 CFR Part 800.4(b)(2), FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit and Council, consulted with the Minnesota State Historic Preservation Office, other consulting parties, and the public to prepare a Programmatic Agreement (PA) to guide the completion of the Section 106 process. The PA, which was executed on January 7, 2020, establishes roles and responsibilities for its implementation and includes processes for identifying and evaluating properties for the National Register of Historic Places, assessing effects on historic properties, and resolving any adverse effects. The PA also spells out design development and review processes and requirements for protecting historic properties during Project construction.

This quarterly summary report was prepared to meet the reporting requirements of PA Stipulation XIII.A. It provides an itemized listing of all measures required to implement the terms of the PA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the PA, and any changes recommended in implementation of the PA.

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## **Acronyms and Abbreviations**

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table in the Implementation Efforts section of this report.

APE	Area of Potential Effect
BRT	Bus Rapid Transit
CFR	Code of Federal Regulations
COR	Change Order Request
Council	Metropolitan Council
CRU	Cultural Resources Unit
FTA	Federal Transit Administration
FHWA	Federal Highway Administration
MnDOT	Minnesota Department of Transportation
MnSHPO	Minnesota State Historic Preservation Office
NRHP	National Register of Historic Places
РА	Programmatic Agreement
Project	METRO Gold Line BRT Project
Q1	Quarter of the year, in this example, the First Quarter
SOI	Secretary of the Interior
USACE	United States Army Corps of Engineers

# **Implementation Efforts**

This quarterly report No. 6 was prepared under the terms of the Project PA and covers the reporting period from April 1, 2021, through June 30, 2021.

### Table 1. PA Implementation

PA Action Item	Implementation Schedule	Implementation Status
Stipulation I. Applicability		
• Offer other entities Consulting Party status	As needed during duration of PA implementation	On-going, as needed, no activity
Stipulation II. Standards	Duration of PA implementation	On-going, as needed, no activity
Stipulation III. Deliverables and Review Procedures	Duration of PA implementation	Ongoing, as needed. FTA provid on January 24, 2020. Also see St
Stipulation IV. Area of Potential Effect		
• Review of Project Design to Determine if APE Revisions are Required	<ul> <li>On-going through Project construction:</li> <li>30% Plans: complete February 2020</li> <li>60% Plans: complete August 2020</li> <li>90% Plans: complete Q1 2021</li> <li>100% Plans: anticipated Q3 2021-2022</li> <li>Design modifications during construction: anticipated 2022-2024</li> </ul>	<ul> <li>In process</li> <li>Revision to the APE based on for review and comment on was completed during this r</li> <li>The 90% Plans were completed Plans to determine if APE re Also see Stipulation VII.</li> </ul>
• Survey of Areas Added to the APE	As needed through during duration of PA implementation	In process, see Stipulation VII
Stipulation V. Survey and Evaluation	As needed through during duration of PA implementation	
	• Supplemental Phase I archaeology survey of Study Areas 41 and 116: anticipated schedule 2019-Q2 2020	Complete. Also see Stipulations
	<ul> <li>Supplemental architecture/history survey: anticipated schedule 2018-Q2 2020         <ul> <li>Survey of areas added to the APE in November 2018</li> <li>Resurvey of areas previously in the APE to identify properties constructed after 1969 that will be 50 years of age or older at the start of construction</li> </ul> </li> </ul>	Complete. Also see Stipulations

ity during reporting period

ity during reporting period

rided copies of the executed PA to consulting parties Stipulations IV-XIII.

on 60% Plans was submitted to Consulting Parties on March 10, 2021. Consultation on the revised APE s reporting period.

oleted in Q1 2021. MnDOT CRU reviewed the 90% revisions are required during this reporting period.

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PA Action Item	Implementation Schedule	Implementation Status
Stipulation VI. Project Design Development and Review	<ul> <li>Evaluation of additional properties based on Supplemental architecture/history survey and properties constructed up to 1973.</li> <li>On-going through completion of the 100% Plans, anticipated schedule: Q1 2020-2024</li> </ul>	Complete. MnDOT CRU prepare State Bank of Saint Paul and a Pl constructed outside of previous submitted to SHPO and Consulti 2021. Consultation on these add APE revision during this reporti
• Review of 30% Plans	<ul> <li>MnDOT CRU and FTA review, anticipated schedule: Q1 2020-Q4 2020</li> <li>Consulting Parties review, anticipated schedule: Q1 2021</li> </ul>	Complete. The 30% Plans were completed in May 2021. Also se
• Review of 60% Plans	<ul> <li>MnDOT CRU and FTA review, anticipated timeframe: Q3 2020-Q1 2021</li> <li>Consulting Parties review, anticipated timeframe: Q2 – Q3 2021</li> </ul>	In process. The 60% Plans were assessment of effects for 60% d this reporting period. Consultat during the next reporting period
• Review of 90% Plans	• MnDOT CRU and FTA review, anticipated timeframe: Q2-Q3 2021	In process. The 90% Plans were the 90% Plans during this repor effects for 90% design during th
• Review of 100% Plans	• To be completed prior to the start of Project construction, but may be completed in stages as the 100% Plans for different construction contract packages are completed, anticipated timeframe: Q3 2021-Q2 2021	Not started. MnDOT CRU will be reporting period.
• Review of Project Modifications (CORs)	After the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q3 2021-2024	Not started
Stipulation VII. Assessment of Effects on Historic Properties	As needed during duration of PA implementation	
• Based on 30% Plans	Q1 2020 - Q1 2021	Complete. The 30% Plans were completed in May 2021.

ared a Phase II evaluation of the Eastern Heights Phase I inventory form for a commercial building us survey effort periods. These evaluations were alting Parties for review and comment on March 10, additional properties was completed along with the orting period.

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re completed in February 2020 and consultation see Stipulations IV and VII.

ere completed in August 2020. FTA has submitted the design to MnSHPO and Consulting Parties during ration on 60% Plans is anticipated to be complete iod.

ere completed in March 2021. MnDOT CRU reviewed oorting period. FTA will review the assessment of the next reporting period.

begin review of the 100% Plans during the next

re completed in February 2020 and consultation

PA Action Item	Implementation Schedule	Implementation Status
• Properties in Areas Added to the APE	Anticipated Q3 2020-2024	In process. Historic properties of submitted to SHPO and Consult comments were received on the Q1 2021, FTA determined revis these revisions during the next
• Based on 60% Plans	Q1 2021	In process. MnDOT CRU prepar the Gold Line BRT project to ad addendum was provided SHPO be complete in the next reportio
Stipulation VIII. Consultation to Resolve Adverse Effects	If needed: anticipated Q3 2020-2024	Not started
Stipulation IX. Design Requirements		
• Design Project in Accordance with the SOI's Standards for the Treatment of Historic Properties	As needed after the completion of assessment of effects based on the 30% Plans, anticipated schedule: Q3 2020-2022	Not started, also see Stipulation
<ul> <li>Consultation with Consulting Party to Gain Input on Project Design within SOI's Standards Design Limits</li> </ul>	As needed after the completion of assessment of effects based on the 30% Plans, anticipated schedule: Q3 2020-2022	Not started, also see Stipulation
Stipulation X. Construction Protection Plan for Historic Properties		
• Construction Protection Plan	If necessary, draft to be developed during 60% Assessment of Effects. To be finalized prior to the start of Project construction, anticipated schedule: Q4 2020- Q4 2021	In progress. The 60% Plans wer effects for 60% design was subr review during this reporting pe Construction Protection Plans a has been removed. Consultation reporting period.
Stipulation XI. Unexpected Discoveries	As needed during Project construction, anticipated timeframe: 2022-2024	Not started
Stipulation XII. Unanticipated Effects to Historic Properties	As needed during Project construction, anticipated timeframe: 2022-2024	Not started

s were reviewed as part of the APE revision was alting Parties during the last reporting period. No the APE revision. Based on 90% Plans completed in visions to the APE are necessary and will review at reporting period.

bared an addendum to the Assessment of Effects to address changes based on 60% Plans. The draft PO and CPs in June 2021. Consultation is expected to rting period.

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ons VI, VII and VIII

vere completed in August 2020. The assessment of abmitted to MnSHPO and Consulting Parties for period. Based on review of 60% design plans, s are not warranted for the Project and this condition ion is expected to be completed during the next

PA Action Item	Implementation Schedule	Implementation Status
Stipulation XIII. Reviewing and Reporting of Agreement Implementation		
• Quarterly PA Implementation Summary Report	Every 3 months following PA execution until it expires or is terminated, anticipated schedule: Q2 2020-Q1 2030, or earlier if all PA measures implemented	On-going. Quarterly summary re MnSHPO and other consulting pa be prepared and submitted at th
Stipulation XIV. Dispute Resolution	As needed during duration of PA implementation	On-going, as needed, no activity
Stipulation XV. Amendments	As needed during duration of PA implementation	On-going, as needed, no activity
Stipulation XVI. Duration	As needed during duration of PA implementation	On-going, as needed, no activity
Stipulation XVII. Termination	As needed during duration of PA implementation	On-going, as needed, no activity

v report for previous reporting period submitted to g parties on April 23, 2021. Next quarterly report to t the end of the next reporting period.

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