

METRO GOLD LINE BUS RAPID TRANSIT PROJECT (FORMERLY GATEWAY CORRIDOR)

Section 106 Programmatic Agreement



Quarterly Report No. 14 (April 1 – June 30, 2023)

Prepared by:

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And

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On behalf of:

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Mead & lunt



U.S. Department of Transportation Federal Transit Administration

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Introduction

The METRO Gold Line Bus Rapid Transit (BRT) Project (Project) is a proposed 10 mile-long BRT line located in Ramsey and Washington counties, Minnesota. The line will begin at the existing Smith Avenue Transit Center in downtown Saint Paul and extend along an easterly and southerly alignment, operating both in mixed traffic and on a dedicated guideway, to connect the cities of Saint Paul, Maplewood, Landfall, Oakdale, and Woodbury. The Project includes 21 stations, four of which will include park-and-ride lots; accommodations for passenger drop-off at some stations; pedestrian and bicycle access; roadway and landscape improvements; and restructured local bus route connections in both counties.

The Project sponsor, the Metropolitan Council (Council), may receive funding from the Federal Transit Administration (FTA), permits from the United States Army Corps of Engineers (USACE) and an interstate right-of-way use agreement from the Federal Highway Administration (FHWA) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CFR Part 800.2(a)(2), the USACE and FHWA have recognized FTA as the lead federal agency for fulfilling their collective responsibilities for the Project under Section 106.

Due to the two-year limit for completing environmental reviews under FTA's Capital Improvement Grants Program, FTA determined that a phased process was appropriate for completing the Section 106 process for the Project. In accordance with 36 CFR Part 800.4(b)(2), FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit and Council, consulted with the Minnesota State Historic Preservation Office, other consulting parties, and the public to prepare a Programmatic Agreement (PA) to guide the completion of the Section 106 process. The PA, which was executed on January 7, 2020, establishes roles and responsibilities for its implementation and includes processes for identifying and evaluating properties for the National Register of Historic Places, assessing effects on historic properties, and resolving any adverse effects. The PA also spells out design development and review processes and requirements for protecting historic properties during Project construction.

This quarterly summary report was prepared to meet the reporting requirements of PA Stipulation XIII.A. It provides an itemized listing of all measures required to implement the terms of the PA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the PA, and any changes recommended in implementation of the PA.

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Acronyms and Abbreviations

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table in the Implementation Efforts section of this report.

APE	Area of Potential Effect
BRT	Bus Rapid Transit
CFR	Code of Federal Regulations
COR	Change Order Request
Council	Metropolitan Council
CRU	Cultural Resources Unit
FTA	Federal Transit Administration
FHWA	Federal Highway Administration
MnDOT	Minnesota Department of Transportation
MnSHPO	Minnesota State Historic Preservation Office
NRHP	National Register of Historic Places
РА	Programmatic Agreement
Project	METRO Gold Line BRT Project
Q1	Quarter of the calendar year, in this example, the First Quarter
SOI	Secretary of the Interior
USACE	United States Army Corps of Engineers

Implementation Efforts

This quarterly report No. 14 was prepared under the terms of the Project PA and covers the reporting period from April 1, 2023 through June 30, 2023 (Q2 2023).

Table 1. PA Implementation

PA Action Item	Implementation Schedule	Implementation Status
Stipulation I. Applicability		
• Offer other entities Consulting Party status	As needed during duration of PA implementation	Ongoing as needed. No activity of
Stipulation II. Standards	Duration of PA implementation	Ongoing as needed. No activity of
Stipulation III. Deliverables and Review Procedures	Duration of PA implementation	Ongoing as needed. No activity of Also see Stipulations IV-XIII.
Stipulation IV. Area of Potential Effect		
• Review of Project Design to Determine if APE Revisions are Required	 Ongoing through Project construction: 30% Plans: complete February 2020 60% Plans: complete August 2020 90% Plans: complete Q1 2021 100% Plans: completed Q3 2021 Design modifications during construction: anticipated 2022-2024 	Ongoing as needed. At 100% de Metro Transit Facility. In May 2 the Advisory Council on Historic Preservation Review for Electric evaluation is needed. • Also see Stipulations V, VI ar
• Survey of Areas Added to the APE	As needed through during duration of PA implementation	Ongoing. Additional survey of e. • Also see Stipulation VII
Stipulation V. Survey and Evaluation	As needed through during duration of PA implementation	
	• Supplemental Phase I archaeology survey of Study Areas 41 and 116	Complete. Also see Stipulations
	 Supplemental architecture/history survey: anticipated schedule 2018-Q2 2020 Survey of areas added to the APE in November 2018 Resurvey of areas previously in the APE to identify properties constructed after 1969 that will be 50 years of age or older at the start of construction 	Complete. Also see Stipulations

y during reporting period.

y during reporting period.

y during reporting period. II.

design the APE was expanded to include the East y 2023 FTA determined that this expanded APE met oric Preservation's exemption from Historic tric Vehicle Supply Equipment (EVSE) and no further

and VII.

f expanded APE not required.

ns III and IV.

ns III and IV.

PA Action Item	Implementation Schedule	Implementation Status
	• Evaluation of additional properties based on Supplemental architecture/history survey and properties constructed up to 1973.	Ongoing as needed. No activity o
Stipulation VI. Project Design Development and Review	Ongoing through completion of the 100% Plans and construction, anticipated schedule: Q1 2020-2024	Ongoing. • Also see Stipulations VII, VIII
• Consultation with Consulting Parties to Gain Input on Project Design Development and Effects to Historic Properties	• As needed during Project design development and construction, anticipated timeframe: Q2 2020-2024	Ongoing. • Also see Stipulations VII, VIII
• Review of 30% Plans	 MnDOT CRU and FTA review, anticipated schedule: Q1 2020-Q4 2020 Consulting Parties review, anticipated schedule: Q1 2021 	Complete. The 30% Plans were completed in May 2021. Also se
• Review of 60% Plans	 MnDOT CRU and FTA review, anticipated timeframe: Q3 2020-Q1 2021 Consulting Parties review, anticipated timeframe: Q2 – Q3 2021 	Complete. The 60% Plans were assessment of effects for 60% de consultation on 60% Plans is co
• Review of 90% Plans	• MnDOT CRU and FTA review, anticipated timeframe: Q2-Q3 2021	Complete. The 90% Plans were Plans Memo and APE Revisions met.
• Review of 100% Plans	• To be completed prior to the start of Project construction, but may be completed in stages as the 100% Plans for different construction contract packages are completed, anticipated timeframe: Q3 2021-Q2 2021	Complete. MnDOT CRU started conditions placed at 60% were reviewed the 100% Plans Memo require no additional consultati
• Review of Project Modifications (CORs)	After the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q4 2021-2024	Ongoing as needed. No activity of
Stipulation VII. Assessment of Effects on Historic Properties	As needed during duration of PA implementation	
• Based on 30% Plans	Q1 2020 - Q1 2021	Complete. The 30% Plans were completed in May 2021.
• Properties in Areas Added to the APE	Anticipated Q3 2020-2024	Ongoing as needed. No activity of

during reporting period.

III and IX

III and IX.

re completed in February 2020 and consultation see Stipulations IV and VII.

re completed in August 2020. FTA submitted the design to MnSHPO and Consulting Parties and complete.

re completed in March 2021. FTA reviewed the 90% ns to confirm that conditions placed at 60% were

d review of the 100% Plans to confirm that re met during the last reporting period. FTA mo during this reporting period to confirm changes ation.

during reporting period.

re completed in February 2020 and consultation

during reporting period.

PA Action Item	Implementation Schedule	Implementation Status
• Based on 60% Plans	Q1 2021	Complete. MnDOT CRU prepared Gold Line BRT project to addres addendum was provided SHPO a was completed 3 rd quarter of 20
• Based on 90% and 100% Plans	Q3 and Q4 2021	Complete. Confirmation that cor Plans was completed by FTA du APE Revision Memo was submit on September 13, 2021. Consult occurred on October 6, 2021. Co met based on 100% plans was r
Stipulation VIII. Consultation to Resolve Adverse Effects	If needed: anticipated Q3 2020-2024	Not needed based on FTA's 60%
Stipulation IX. Design Requirements		
• Design Project in Accordance with the SOI's Standards for the Treatment of Historic Properties	As needed after the completion of assessment of effects based on the 30% Plans.	Complete.
• Consultation with Consulting Party to Gain Input on Project Design within SOI's Standards Design Limits	As needed after the completion of assessment of effects based on the 30% Plans.	Complete.
Stipulation X. Construction Protection Plan for Historic Properties		

red an addendum to the Assessment of Effects to the cess changes based on 60% Plans. The draft O and consulting parties in June 2021. Consultation 2021.

conditions placed at 60% were met based on 90% during the last reporting period. The 90% Plans and nitted to consulting parties for review and comment ultation on the 90% Plans revised APE Memo Confirmation that conditions placed at 60% will be s reviewed by FTA.

0% addendum to the Assessment of Effects.

PA Action Item	Implementation Schedule	Implementation Status
 Construction Protection Plan Historic Sensitivity Training 	If necessary, draft to be developed during 60% Assessment of Effects. To be finalized prior to the start of Project construction, anticipated schedule: Q4 2020- Q4 2021	Not needed, Complete. The 60% assessment of effects for 60% d Parties for review during the las design plans, it was determined warranted for the Project and th protection techniques for specifi in the Division 1 Specifications. Historic Sensitivity Training con contractor, Ames Construction, reference; anticipated to be pre- as new staff are hired and/or as and Texas Company Service Sta
Stipulation XI. Unexpected Discoveries	As needed during Project construction, anticipated timeframe: 2022-2024	Ongoing as needed. No activity o
Stipulation XII. Unanticipated Effects to Historic Properties	As needed during Project construction, anticipated timeframe: 2022-2024	Ongoing as needed. No activity o
Stipulation XIII. Reviewing and Reporting of Agreement Implementation		
• Quarterly PA Implementation Summary Report	Every 3 months following PA execution until it expires or is terminated, anticipated schedule: Q2 2020-Q1 2030, or earlier if all PA measures implemented	Ongoing. Quarterly summary re MnSHPO and other consulting p be prepared and submitted at th
Stipulation XIV. Dispute Resolution	As needed during duration of PA implementation	Ongoing as needed. No activity
Stipulation XV. Amendments		Ongoing, as needed. No activity
• PA Amendment	As needed during duration of PA implementation	Complete. FTA and Consulting F the Programmatic Agreement d Amendment was finalized and s available on the project website https://www.metrotransit.org/ line/goldline pa-amendment fit
Stipulation XVI. Duration	As needed during duration of PA implementation	Ongoing as needed. No activity o
Stipulation XVII. Termination	As needed during duration of PA implementation	Ongoing as needed. No activity o

0% Plans were completed in August 2020. The o design was submitted to MnSHPO and Consulting last reporting period. Based on review of 60% ed that Construction Protection Plans are not l this condition has been removed. Construction cific historic properties were developed for inclusion us.

complete. Delivered to project construction n, on September 27, 2022, and recorded for ease of resented again throughout the construction contract as work begins proximate to the Samco, Manhattan tation buildings.

y during reporting period.

y during reporting period.

report for previous reporting period submitted to g parties on April 14, 2023. Next quarterly report to the end of the next reporting period.

y during reporting period.

ty during reporting period.

g Parties prepared and reviewed an amendment to during the last reporting period. The PA d signed in September 2021. The document is te link below:

g/Data/Sites/1/media/about/improvements/goldfinal-signed.pdf

y during reporting period.

y during reporting period.